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MONTANA STATE PLAN for REHABILITATION FACILITIES AND WORKSHOPS

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ADDENDUM

TO

STATE PLAN FOR

REHABILITATION FACILITIES AND WORKSHOPS

M O N T A N A

Division of Vocational Rehabilitation
507 Power Block
Helena, Montana 59601

Date of Preparation
June 1, 1969

F O R E W O R D

This Addendum to the Montana State Plan for Rehabilitation Facilities and Workshops is being submitted in compliance with Section V of the guidelines attached to Commissioner's Letter 68-41, dated June 18, 1968, outlining the objectives and content areas of the annual modification, and in accordance with Sections 5, 16, 22, and 23 of the Division of Vocational Rehabilitation State Plan dealing with Statement of Compliance under Title VI of the Civil Rights Act of 1964. It is hoped that this addendum will fulfill its desired purpose which is to maintain the State Facilities Plan as a functional document that will assure effective development of workshops and facilities in the state of Montana.

Harold D. Brown
Facilities Specialist
Division of Vocational Rehabilitation

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POLICY AND METHOD

OF THE

REHABILITATION FACILITIES PROGRAM

The policies and administration of the facilities program under the Montana Division of Vocational Rehabilitation is covered in the Montana State Plan for Vocational Rehabilitation in Sections 5, 16, 22, and 23. In 1965, a staff position was approved for an administrative person designated as the Facilities Specialist for the Division of Vocational Rehabilitation. On June 1, 1967, the Facilities Specialist was also appointed the Project Director for the Rehabilitation Facilities and Workshops Plan. This plan was completed through Phase 3 and published in the fall of 1968. In December of 1968, the Facilities Specialist left this position and was replaced with the present staff member.

The Facilities Specialist position is an administrative position directly responsible to the State Director of the Division of Vocational Rehabilitation. As Project Director, the Facilities Specialist is also responsible for all activities associated with planning. The position of Facilities Specialist is funded under Section 2. The Facilities Specialist is expected to set up standards, provide adequate planning programs, and assure the effective utilization of facilities and workshops. The functions also include reviewing and processing applications for grants for construction, expansion, or alteration of workshops and facilities and assisting in the minimum wage program as it concerns workshops. The Facilities Specialist will also coordinate a program to orient staff as to the types of services available through rehabilitation facilities and workshops.

ADVISORY COMMITTEE

The initial Advisory Committee, which assisted in the original Facilities Plan, was composed of seventeen lay and professional leaders with an interest in the field of rehabilitation. These members were selected by Regions with an attempt being made to obtain a representative distribution throughout the state. This Rehabilitation Facilities Advisory Committee has been maintained during this year, although markedly reduced.

The original concept of having members selected by Region, with a common interest in the field of rehabilitation, has been continued. However, the number has been reduced to five members in the interests of making this a workable group. Present members, along with their category of interest or profession, are:

I. Wayne Eveland, Committee Chairman
Member, Statewide Planning Policy Board
Helena, Montana

William McClaren, Dean of Students
Flathead Valley Community College
Kalispell, Montana

George Stocking, Executive Director
Easter Seal Rehabilitation Center
Great Falls, Montana

Robert Kissell, Executive Director
Butte Sheltered Workshop
Butte, Montana

Mrs. Elizabeth O'Donnell
Director of Special Education
Billings, Montana

This committee is to serve as an Advisory Board for workshops and facilities in the state of Montana. The Chairman is a businessman with a very active interest in the field of rehabilitation. The other four

members include a director of a rehabilitation facility, a director of a sheltered workshop, a director of special education in a public school system, and a dean of students at a community college. All of these members are very concerned about the field of rehabilitation in Montana, and specifically the quality growth of adequate facilities and workshops.

PLANNING RELATIONSHIPS

In accord with the numerous planning relationships previously established, the Statewide Planning for Facilities and Workshops program has continued to promote the careful and close cooperation of various agencies in the field of rehabilitation. Specifically, we have maintained a liaison and coordination with other agencies, such as the state Hill-Burton agency on whose Advisory Committee the State Director of Vocational Rehabilitation serves; the Montana State Mental Health Advisory Committee on which the Facilities Specialist is an Advisory member; and by active participation in the Montana Advisory Council on Comprehensive Health Planning by the Facilities Specialist.

Careful planning has continued with other agencies who may be in a position to assist with workshops, including the Model Cities program. The Plan for Facilities and Workshops has continued to be developed and revised through the close cooperation of these other disciplines.

State Workshops and Rehabilitation Facilities Plan
INVENTORY
Form I
RSA-11 (Revised)

DEPARTMENT OF HEALTH, EDUCATION AND WELFARE
Social and Rehabilitation Service
Rehabilitation Services Administration
Washington, D.C. 20201

Form Approved
Budget Bureau No.

State Agency MONTANA

Area #1	Location		Name of Facility	Type of Facil.	Sponsorship of Program	Sponsors Interest in Property	Disability groups served	Services	No. of Clients Served Last Yr.	VR Referrals Last Year	Average Daily Caseload	Percentage of Utilization
	City or Town	County										
1	2a	2b	2c	3	4	5	6	7	8a	8b	8c	8d
	Swan River	Flat-head	Swan River Youth Forest Camp	5	4	3	Emotional	7,8,9, 10,11	0	0	26	50
	Miss-oula	Miss-oula	Western Montana Cardiac Work Evaluation Unit	3	5	3	Cardiac	1,9	0	0	N/A	N/A

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INVENTORY
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Budget Bureau No.

State Agency MONTANA

Area #2	Location		Name of Facility	Type of Facil.	Sponsorship of Program	Sponsors Interest in Property	Disability groups served	Services	No. of Clients Served Last Yr.	VR Referrals Last Year	Average Daily Caseload	Percentage of Utilization
	City or Town	County										
1	2a	2b	2c	3	4	5	6	7	8a	8b	8c	8d
	Great Falls	Cascade	New Providence Halfway House	5	6	2	Alcoholic, Public Offender (Adult)	1,2,7, 8,11	27	0	12	75%

State Workshops and Rehabilitation Facilities Plan
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RSA-11 (Revised)

DEPARTMENT OF HEALTH, EDUCATION AND WELFARE
Social and Rehabilitation Service
Rehabilitation Services Administration
Washington, D.C. 20201

Form Approved
Budget Bureau No.

State Agency MONTANA

Area #3	Location		Name of Facility	Type of Facil.	Sponsorship of Program	Sponsors Interest in Property	Disability groups served	Services	No. of Clients Served Last Yr.	VR Referrals Last Year	Average Daily Caseload	Percentage of Utilization
	City or Town	County										
1	2a	2b	2c	3	4	5	6	7	8a	8b	8c	8d
	Butte	Silver Bow	Easter Seal Speech and Hearing Clinic	5	6	2	Speech and Hearing	5	0	0	14	100%

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	City or Town	County										
1	2a	2b	2c	3	4	5	6	7	8a	8b	8c	8d
	Helena	Lewis & Clark	New Horizon Halfway House	5	7	3	Alcoholic	1,2,7, 8,11	21	21	12	75%

INVENTORIES

NARRATIVE EVALUATION

Swan River Youth Forest Camp

On July 1, 1968, the Department of Institutions, the State Forester, and the Division of Vocational Rehabilitation cooperatively embarked on a new venture to meet the needs of the youthful public offender. The purpose of the project is to increase services to this disability group and to decrease duplication of services by these agencies. The primary objective is to return relatively well-adjusted boys who will contribute to, rather than hinder, society.

Follow-up services are being provided by the Aftercare Division of the Department of Institutions and the staff of the Division of Vocational Rehabilitation. This project limits the amount of duplication of these two agencies in follow-up activities. This project and facility have provided a close working relationship among these three agencies, and particularly between Aftercare and Vocational Rehabilitation. Through this facility, this agency is beginning to meet the needs of the youthful public offender.

New Horizon Halfway House

This new halfway house, located in Helena, is the first facility of its kind in the state of Montana designed to meet the needs of the alcoholic in his adjustment back to society. It came into being through the assistance of Catholic Charities, and is filling a real need for this disability group. Vocational Rehabilitation has utilized this facility from its very beginning by purchase of services. Through close cooperation with the

staff of the halfway house, efforts have constantly been made to improve and up-grade the program in order that clients may receive a quality program and not just a residence. The program includes counseling services, assistance in obtaining employment, and structured activities, including AA orientation. This agency has found the facility especially valuable in assisting the alcoholic client.

New Providence Halfway House

This halfway house in Great Falls came into being during the past year, and is presently providing services purchased by this agency for alcoholic clients in that area. Referrals are also received by this facility from the State Prison. So far, this situation has worked well, and there is no reason to believe that it will not continue to do so.

Counseling and psychological services are provided as part of the therapy program, as well as assistance in returning to employment. Through efforts of the staff and the assistance of this agency, this facility is constantly improving the services which it offers in the endeavor to provide quality service to the clientele.

Western Montana Cardiac Work Evaluation Unit

The Cardiac Work Evaluation Unit in Missoula received its first referral from the Disability Determination Unit in September, 1968. This unit, the first of its kind in Montana, is due to the efforts of Dr. Harold A. Braun and Dr. Gerald Diettert of the Western Montana Clinic. It provides,

through contracting parties, the service of measuring and evaluating the work tolerances of persons with cardiac disabilities. To provide this service, sophisticated equipment, including a radio-telemetry system, was installed at the Clinic. This device allows the vocational evaluator to accurately determine a person's work tolerance for a specific type of employment by tracing a cardiogram while he participates in simulated work. Another part of the service provided is contact with a social worker for a complete social history. The service this unit provides is a composite of social information provided by the social worker, comprehensive medical information supplied by the cardiologist, and vocational information and summary provided by the work evaluator. This service is presently being utilized by this agency.

Butte Easter Seal Speech and Hearing Clinic

The Montana Easter Seal Association has established a Speech and Hearing Clinic in Butte which offers evaluation and therapy services to citizens of that locality. This facility began offering services in October of 1968, and to date has assisted 75 people. It is hoped that in June they will be able to employ the services of a speech pathologist. This facility enables this agency to obtain services in that area which were previously not available. It is directed by a therapist who also, incidentally, is a quadriplegic.

Boulder River School

During the past year, the Division of Vocational Rehabilitation established a new program with the cooperation of the Boulder River School to provide training services to the mentally retarded in the areas of commercial arts and home economics. This project is staffed by a Vocational Rehabilitation counselor and two instructors. Placement services are provided to enable the clients to be returned to employment in their home areas following the training program. This project is in addition to the other services provided through this institution as outlined in the original Plan. Through this project, this agency can assist in the placement of more residents.

Speech and Hearing Clinic, University of Montana

The University Speech and Hearing Clinic is being assisted by this agency towards the goal of providing more adequate services to the rural clients by the renovation of a mobile evaluation and therapy unit. The Speech and Hearing Clinic is being assisted by this agency in the renovation of a former mobile x-ray unit utilized by the Health Department. Through this unit, services can be provided to residents and clients in even the most remote areas of Montana.

IDENTIFICATION OF REHABILITATION SERVICE DEFICIENCIES

In regard to the area of rehabilitation service deficiencies, it should be stressed that large strides have been made to overcome these areas of unmet needs which were outlined in the original Plan, namely: sheltered workshops, halfway houses, and comprehensive rehabilitation centers.

In accordance with the base-satellite concept of having a system of inter-related but autonomous facilities, the two existing halfway houses follow this concept. Both receive referrals from the Alcoholic Treatment and Rehabilitation program at Warm Springs State Hospital. Both facilities are simulating their programs, although they do vary to some degree in the nature of the clients served. The New Providence Halfway House in Great Falls also receives referrals from the Montana State Prison, but the philosophy of the New Horizon Halfway House in Helena does not permit this.

The state does not yet have a sheltered workshop offering a diversified program of work evaluation and vocational training. However, the Butte Sheltered Workshop is progressing in this direction, and it is hoped that with further assistance they will soon be able to offer these kinds of services. However, much financial assistance will be necessary in order to employ staff and obtain the necessary equipment, as well as a location providing for expansion.

Plans are presently underway to assist the Helena Industries, Inc. in the establishment of a sheltered workshop. This project will be in cooperation with the Model Cities program, and when completed should result in the establishment of a facility which can readily be utilized

for evaluation and training. Again, this follows the base-satellite concept outlined in the original Plan.

A comprehensive rehabilitation center is presently being constructed in Missoula with the use of Hill-Burton funds, and when completed should provide a wide variety of services including occupational and physical therapy, an evaluation unit, social services, and social psychological services. It is hoped that this facility will also begin functioning within the coming year in order that the profound need for this type of service can be met within the state.

The inadequate number of staff and case service monies was defined by the Advisory Board as a major deficiency in rehabilitation services in the state of Montana. The average caseload size, combined with extremely large areas to cover, prohibits the effective provision of rehabilitation services. At the present time, it is necessary for two of the counselors to travel approximately sixty miles to arrive in their areas to meet with their clientele. Each counselor within the state, with a general caseload, handles several counties and is required to do much traveling.

The rehabilitation of the welfare recipient is another definitely deficient part of the general program. It is hoped that, through an integrated plan, referrals from welfare for vocational rehabilitation services will be facilitated, and more adequate services provided, in order that these clients may be removed in larger numbers from the public assistance caseloads.

A secondary area of need, in regard to sheltered workshops and rehabilitation centers, is for dormitory facilities to house clients

while in evaluation and training, or when receiving outpatient care. This is essential because of the large area and sparse population in Montana. This will be a problem that can be crucial to the effective use of these facilities as they are established.

EXISTING FACILITY NEEDS

In accord with the identified deficiencies in the area of facilities, the primary need is in the area of sheltered workshops. Therefore, efforts are presently being coordinated to assist the present workshop in Butte for expansion and assistance to enable it to offer a quality vocational evaluation and training program.

In accordance with the base-satellite concept, other areas of the state have indicated a desire to establish sheltered workshops. The Helena Industries, Inc., with the assistance of the Model Cities program and this agency, has indicated a desire to establish such a facility. In addition, a local group in Great Falls has also indicated a desire to establish a similar program. It can reasonably be expected that either of the latter two groups will be in a position to establish a program in the area of sheltered workshops during the forthcoming year. Both will require financial assistance to do so.

In line with the recommendations of the Advisory Board, another area of severe need is to establish a District Office in Butte in order that services may be expanded to the clientele of that area. Establishment of such an office will enable this agency to remove the general caseload from the counselor presently working with the state hospital. The end result will be the provision of better services to all clientele in Warm Springs State Mental Hospital, the Alcoholic Treatment and Rehabilitation program, and Montana State Pirson, as well as general caseloads in a seven county area surrounding Butte. In addition, the Butte counselor could more easily coordinate the activities of the Model Cities program and the Butte Sheltered Workshop, as they relate to this agency.

Another area of great need is for a comprehensive rehabilitation facility. At this time, the Missoula Crippled Children's Treatment Center is constructing a new building and will require the assistance of this agency for planning and staff for this facility. A comprehensive rehabilitation facility, offering services including occupational and physical therapy, as well as an evaluation unit and social services, will greatly enhance this agency's ability to provide quality services to its clients. This will be done at a much reduced cost and will eliminate the need to send many clients out of state for these same services.

Other areas of the state have also indicated a desire to establish and expand rehabilitation facilities offering occupational and physical therapy. In agreement with the base-satellite concept, it is reasonable that both Great Falls and Billings may be in a position to establish such facilities. Specifically, the Easter Seal Rehabilitation Center in Great Falls has indicated a desire to move in this direction, as well as the Eastern Montana College Center for Crippled Children. In addition, the University of Montana Speech and Hearing Clinic, which continues to offer a fine program to the clients of this agency, has also indicated a desire to expand their services to better meet the needs of this disability group in the state of Montana.

PRIORITIES

In view of the foregoing identified rehabilitation service deficiencies and the determination of needs of existing facilities, the areas of sheltered workshops and rehabilitation centers shall be considered the top priorities of need in the state of Montana. Thus, the sheltered workshop in Butte and the rehabilitation facility in Missoula should be considered as top priority projects. It should be stressed, however, that both Helena and Great Falls may become priority areas for sheltered workshops. In the area of rehabilitation facilities, Great Falls and Billings may become projects of the greatest priority.